



west virginia department of environmental protection

Division of Water and Waste Management
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Earl Ray Tomblin, Governor
Randy C. Huffman, Cabinet Secretary
www.dep.wv.gov

**CONSENT ORDER
ISSUED UNDER THE
WATER POLLUTION CONTROL ACT
WEST VIRGINIA CODE, CHAPTER 22, ARTICLE 11**

TO: Specialty Groups Inc.
Attn: Rob Hamilton
PO Box 96
Bridgeport, WV 26330

DATE: March 15, 2011

ORDER NO.: 7156

INTRODUCTION

This Consent Order is issued by the Director of the Division of Water and Waste Management (hereinafter "Director"), under the authority of West Virginia Code, Chapter 22, Article 11, Section 1 et seq. to Specialty Groups Inc. (hereinafter, "SGI").

FINDINGS OF FACT

In support of this Order, the Director hereby finds the following:

1. West Virginia Department of Transportation (WVDOT) provided West Virginia Department of Environmental Protection (WVDEP) notification of bridge washing and painting activity at Round Bottom Bridge, Wirt County, West Virginia on July 26, 2010.
2. WVDEP granted WVDOT authorization to temporarily discharge wastewater from activities associated with bridge washing and painting on July 27, 2010.
3. Condition #5 of the WVDEP authorization states "the work activities and temporary discharge shall be managed in a manner that will provide for the maximum alleviation of impact to, and maximum protection of, aquatic life and human health."
4. SGI was contracted by WVDOT to paint the Round Bottom Bridge over Reedy Creek.

5. On July 29, 2010 at approximately 4:00 pm, WVDEP's Environmental Advocate Office received a water quality complaint and promptly forwarded the information to WVDEP-Environmental Enforcement.
6. The complainant reported green paint from a WVDOT bridge project, located on Round Bottom Road County Route 14/15, spilled or over sprayed onto Reedy Creek. According to the complainant, WVDOT personnel were on site the entire day and left the site around the same time as their contractor, SGI.
7. On July 29, 2010, WVDEP personnel and the WVDOT Environmental Coordinator inspected the site and observed the following:
 - a) Neither WVDOT nor SGI personnel were on site. Green paint was on Reedy Creek and remained uncontained on the surface of the water creating Conditions Not Allowable in State Waters, a violation of Legislative Rule Title 47, Series 3, Section 2.a. (47CSR3-2.a.) "Distinctly visible floating or settleable solids, suspended solids, scum, foam or oily slicks."
 - b) At that time, neither WVDOT nor SGI had reported the incident to the WVDEP Spill Hotline, a violation of 47CSR11-2.
 - c) SGI failed to immediately take any and all measures necessary to contain such spill or discharge, a violation of 47CSR11-2.5.
 - d) SGI failed to take any and all measures necessary to clean up, remove and otherwise render such spill or discharge harmless to the waters of the state until notified by state representatives, a violation of 47CSR11-2.5.a.
8. On July 30, 2010 at 2:12 pm SGI reported the incident to the WVDEP Spill Hotline.
9. A meeting between WVDEP and SGI was held on February 18, 2011 to discuss the terms of this Order.

ORDER FOR COMPLIANCE

Now, therefore, in accordance with Chapter 22, Article 11, Section 1 et seq. of the West Virginia Code, it is hereby agreed between the parties, and ORDERED by the Director:

1. SGI shall immediately take all measures to initiate compliance with the Best Management Procedures for Containment and Disposal of Waste Materials Generated in Painting Bridges.
2. SGI shall immediately report all spills and accidental discharges in accordance with 47CSR11-2.
3. Because of SGI's Legislative Rules violations, SGI shall be assessed a civil administrative penalty of seventeen thousand nine hundred ten dollars (\$17,910) to be paid to the West Virginia Department of Environmental Protection for deposit in the Water Quality Management Fund within thirty (30) days of entry of this Order.

Payments made pursuant to this paragraph are not tax-deductible for purposes of State or federal law. **Payment shall be mailed to:**

**Chief Inspector
Environmental Enforcement - Mail Code #031328
WV-DEP
601 57th Street SE
Charleston, WV 25304**

OTHER PROVISIONS

1. SGI hereby waives its right to appeal this Order under the provisions of Chapter 22, Article 11, Section 21 of the Code of West Virginia. Under this Order, SGI agrees to take all actions required by the terms and conditions of this Order and consents to and will not contest the Director's jurisdiction regarding this Order. However, SGI does not admit to any factual and legal determinations made by the Director and reserves all rights and defenses available regarding liability or responsibility in any proceedings regarding SGI other than proceedings, administrative or civil, to enforce this Order.
2. The Director reserves the right to take further action if compliance with the terms and conditions of this Order does not adequately address the violations noted herein and reserves all rights and defenses which he may have pursuant to any legal authority, as well as the right to raise, as a basis for supporting such legal authority or defenses, facts other than those contained in the Findings of Fact.
3. If any event occurs which causes delay in the achievement of the requirements of this Order, SGI shall have the burden of proving that the delay was caused by circumstances beyond its reasonable control which could not have been overcome by due diligence (i.e., force majeure). Force majeure shall not include delays caused or contributed to by the lack of sufficient funding. Within three (3) working days after SGI becomes aware of such a delay, notification shall be provided to the Director/Chief Inspector and shall, within ten (10) working days of initial notification, submit a detailed written explanation of the anticipated length and cause of the delay, the measures taken and/or to be taken to prevent or minimize the delay, and a timetable by which SGI intends to implement these measures. If the Director agrees that the delay has been or will be caused by circumstances beyond the reasonable control of SGI (i.e., force majeure), the time for performance hereunder shall be extended for a period of time equal to the delay resulting from such circumstances. A force majeure amendment granted by the Director shall be considered a binding extension of this Order and of the requirements herein. The determination of the Director shall be final and not subject to appeal.
4. Compliance with the terms and conditions of this Order shall not in any way be construed as relieving SGI of the obligation to comply with any applicable law, permit, other order, or any other requirement otherwise applicable. Violations of the terms and conditions of this Order may subject SGI to additional penalties and injunctive relief in accordance with the applicable law.

5. The provisions of this Order are severable and should a court or board of competent jurisdiction declare any provisions to be invalid or unenforceable, all other provisions shall remain in full force and effect.
6. This Order is binding on SGI, its successors and assigns.
7. This Order shall terminate upon SGI notification of full compliance with the "Order for Compliance" and verification of this notification by WVDEP.



Rob Hamilton
Specialty Groups Inc.

3-24-11

Date

Public Notice begin: _____
Date

Public Notice end: _____
Date

Scott G. Mandirola, Director
Division of Water and Waste Management

Date

**West Virginia Division of Highways and Specialties Group Inc.
County Route 14/15 Bridge Painting Project
23 August 2010**



SGI Vehicle parked near Round Bottom Road CR14/15 Bridge (29 July 2010)





Condition Not Allowable on Reedy Creek



Inadequate use of BMPs

Base Penalty Calculation

(pursuant to 47CSR1-6.1)

Responsible Party: West Virginia Department of Highways and/or Specialty Receiving Stream: Reedy Creek

Treatment System Design Maximum Flow: N/A MGD

Treatment System Actual Average Flow: N/A MGD (if known)

Enter FOF# and rate each finding as to Potential and Extent.

1)	Potential for Harm Factor	Factor Range	FOF#													
			7a	7b	7c	7d										
a)	Amount of Pollutant Released	1 to 3	1	1	1	1										
b)	Toxicity of Pollutant	0 to 3	2	0	2	2										
c)	Sensitivity of the Environment	0 to 3	2	0	2	2										
d)	Length of Time	1 to 3	1	1	1	1										
e)	Actual Exposure and Effects thereon	0 to 3	1	0	1	1										
Average Potential for Harm Factor			1.4	0.4	1.4	1.4	No									
2)	Extent of Deviation Factor	Factor Range														
	Degree of Non-Compliance	1 to 3	3	3	3	3										

Potential for Harm Factors:

- 1)c - Sensitivity of the Environment Potentially Affected (0 for "dead" stream)
- 1)d - Length of Time of Violation
- 1)e - Actual Human/Environmental Exposure and Resulting Effects thereon

Examples/Guidance:

Note: Rate as 1 for Minor, 2 for Moderate and 3 for Major. Rate as 0 if it does not apply.

Minor = exceedance of permit limit by <=40% for Avg. Monthly or <=100% for Daily Max., exceed numeric WQ standard by <= 100%, or report doesn't contain some minor information.

Moderate = exceedance of permit limit by >= 41% and <= 300% for Avg. Monthly , >= 101% and <= 600% for Daily Max., exceed numeric WQ standard by >= 101% and <= of 600% or report doesn't fully address intended subject matter.

Major = exceedance of permit limit by >= 301% for Avg. Monthly, >= 601% for Daily Max., exceed numeric WQ standard by >= 601%, failure to submit a report, failure to obtain a permit, failure to report a spill, etc. Note that a facility in SNC should be rated as major for length of time and degree of non-compliance.

Narrative WQ standard violations - case-by-case.

Penalty Adjustment Factors

(pursuant to 47CSR1-6.2)

Penalty Adjustment Factor

6.2.b.1 - Degree of or absence of willfulness and/or negligence - 0% to 30% increase

6.2.b.4 - Previous compliance/noncompliance history - 0% to 100% increase - based upon review of last three (3) years - Warning = maximum of 5% each, N.O.V. = maximum of 10% each, previous Order = maximum of 25% each - Consistent DMR violations for <1 year = 10% maximum, for >1 year but <2 years = 20% maximum, for >2 years but <3 years = 30% maximum, for >3 years = 40 % maximum

6.2.b.6 - Economic benefits derived by the responsible party (increase to be determined)

6.2.b.7 - Public Interest (increase to be determined)

6.2.b.8 - Loss of enjoyment of the environment (increase to be determined)

6.2.b.9 - Staff investigative costs (increase to be determined)

6.2.b.10 - Other factors

Size of Violator: 0 - 50% decrease

NOTE: This factor is not available to discharges that are causing a water quality violation. This factor does not apply to a commercial or industrial facility that employees or is part of a corporation that employees more than 100 individuals.

Avg. Daily WW Discharge Flow (gpd)	% Reduction Factor
< 5,000	50
5,000 to 9,999	40
10,000 to 19,999	30
20,000 to 29,999	20
30,000 to 39,999	10
40,000 to 99,999	5
> 100,000	0

Additional Other factors to be determined for increases or decreases on a case-by-case basis.

Public Notice Costs (cost for newspaper advertisement)

6.2.b.2 - Good Faith - 10% decrease to 10% increase

6.2.b.3 - Cooperation with the Secretary - 0% to 10% decrease

6.2.b.5 - Ability to pay a civil penalty - 0% to 100% decrease

Base Penalty Adjustments

(pursuant to 47CSR1-6.2)

Penalty Adjustment Factor	% Increase	% Decrease	Base Penalty Adjustments
6.2.b.1 - Willfulness and/or negligence -	30		\$4,470
6.2.b.4 - Compliance/noncompliance history			\$0
6.2.b.6 - Economic benefits - (flat monetary increase)			\$0
6.2.b.7 - Public Interest - (flat monetary increase)			\$0
6.2.b.8 - Loss of enjoyment - (flat monetary increase)			\$0
6.2.b.9 - Investigative costs - (flat monetary increase)			\$0
6.2.b.10 - Other factors (size of violator)			\$0
6.2.b.10 - Additional Other Factors - Increase (flat monetary increase)			\$0
6.2.b.10 - Additional Other Factors - Decrease (flat monetary decrease)			\$0
Public Notice Costs (flat monetary increase)	\$30		\$30
6.2.b.2 - Good Faith - Increase			\$0
6.2.b.2 - Good Faith - Decrease			\$0
6.2.b.3 - Cooperation with the Secretary		10	(\$1,490)
6.2.b.5 - Ability to Pay			\$0
Penalty Adjustments			\$3,010
Penalty =			\$17,910

Estimated Economic Benefit Item	Estimated Benefit (\$)
Monitoring & Reporting	
Installation & Maintenance of Pollution Control Equipment	
O&M expenses and cost of equipment/materials needed for compliance	
Permit Application or Modification	
Competitive Advantage	
Estimated Economic Benefit	\$0
Comments:	