



west virginia department of environmental protection

Environmental Enforcement
601 57th Street SE
Charleston, WV 25304
Telephone: (304) 926-0470 Fax: (304) 926-0488

Earl Ray Tomblin, Governor
Randy C. Huffman, Cabinet Secretary
www.dep.wv.gov

September 4, 2012

Coventry Woods Home Owners
Mark White
PO Box 58293
Charleston, WV 25358

CERTIFIED RETURN RECEIPT REQUESTED

91 7199 9991 7031 5446 0224

RE: Violation of Chapter 22, Article 11
of the WV State Code

Dear Mr. White:

Enclosed is revised CONSENT ORDER NUMBER 7645 dated September 4, 2012. This action is based upon the investigation and recommendation of the West Virginia Department of Environmental Protection's (WVDEP) Environmental Enforcement unit in response to Coventry Woods Home Owners violating Chapter 22, Article 11 of the WV State Code at its facility located in South Charleston, Kanawha County, West Virginia. This revision is based upon your recent meeting with David C. Simmons, Enforcement Hearing Officer, and your submittal of financial documents, which were used to evaluate your ability to pay a civil administrative penalty. This administrative settlement is being offered on behalf of the director of the Division of Water and Waste Management.

Please review, sign and return the original copy of the revised ORDER to me within five (5) working days of receipt. Subsequently, WVDEP will initiate the public notice process.

Sincerely,

Michael A. Zeto
Chief Inspector

Enclosure

cc: Scott G. Mandirola, Director, DWWM (via e-mail)
Yogesh Patel, Asst. Director, DWWM/Permits
Joseph M. Hickman, Assistant Chief Inspector, EE/WW (via e-mail)
Jeremy Bandy, Assistant Chief Inspector, EE (via e-mail)
David C. Simmons, Enforcement Hearing Officer, EE (via e-mail)
Laura McGee, Environmental Resources Specialist, EE (via e-mail)
Cynthia Musser, Environmental Inspector Supervisor, EE/WW (via e-mail)
Brad Wright, Environmental Inspector, EE/WW (via e-mail)
Shyrel Moellendick, MSSS, EE (via e-mail)
Chris Hunter, Jackson Kelly (via e-mail)



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Division of Water and Waste Management
601 57th Street SE
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Earl Ray Tomblin, Governor
Randy C. Huffman, Cabinet Secretary
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**CONSENT ORDER
ISSUED UNDER THE
WATER POLLUTION CONTROL ACT
WEST VIRGINIA CODE, CHAPTER 22, ARTICLE 11**

TO: Coventry Woods Home Owners
Mr. Mark White
PO Box 58293
Charleston, WV 25358

DATE: September 4, 2012

ORDER NO.: 7645

INTRODUCTION

This Consent Order is issued by the Director of the Division of Water and Waste Management (hereinafter "Director"), under the authority of West Virginia Code, Chapter 22, Article 11, Section 1 et seq. to Coventry Woods Home Owners (hereinafter "Coventry Woods").

FINDINGS OF FACT

In support of this Order, the Director hereby finds the following:

1. Coventry Woods operates a package plant located in South Charleston, Kanawha County, West Virginia. Coventry Woods was issued WV/NPDES Water Pollution Control Permit No. WVG550752 on November 15, 2011.
2. On April 30, 2012, West Virginia Department of Environmental Protection (WVDEP) personnel conducted an inspection of the facility. During the inspection, violations of the following sections of the terms and conditions of Coventry Woods' WV/NPDES permit were observed and documented:
 - a. Section C.2-Coventry Woods failed to report a bypass of the sand filters and the spill caused by malfunction of bypass pipes.
 - b. Section F.1-Coventry Woods failed to properly operate and maintain all facilities and systems of treatment. Specifically, the following deficiencies were observed:
 - i. There was a blanket of solids over the clarifier.
 - ii. Solids were exiting over the weir.

- iii. The sand filter being used at the time of the inspection was ponding.
- iv. The sand filter not in use at the time of the inspection was covered with a blanket of sludge.
- v. The sand filter was being bypassed without approval.

As a result of the aforementioned violations, Notices of Violation (NOV) Nos. W12-20-057-BMW and W12-20-059-BMW were issued to Coventry Woods.

3. On April 30, 2012, WVDEP personnel conducted a review of facility records from the time period of January 2011 through April 2012. During this review, the following violations of the terms and conditions of Coventry Woods' WV/NPDES permit (Section A) were observed:
 - a. Six (6) exceedances of Coventry Woods' permit parameters were observed and documented (Table 1). These exceedances can be further defined as:
 - i. Minor violations-three (3)
 - ii. Moderate violations-three (3)
 - b. Coventry Woods failed to submit a Discharge Monitoring Report (DMR) for Third Quarter 2011 and Sludge Monitoring Reports for 2010 and 2011.

As a result of the aforementioned violations, NOV Nos. W12-20-056-BMW and W12-20-058-BMW were issued to Coventry Woods.

4. On July 11, 2012, WVDEP personnel and representatives of Coventry Woods met to discuss the terms and conditions of this Order. During the meeting, representatives of Coventry Woods stated that the upcoming DMRs would contain violations for Dissolved Oxygen and Ammonia Nitrogen due to old filter media in the sand beds. Coventry Woods stated that the filter media would be replaced once approval to dispose of the existing media was obtained.
5. On July 17, 2012, WVDEP personnel received Coventry Woods' 2nd Quarter 2012 DMRs, which contained violations for Dissolved Oxygen and Ammonia Nitrogen.
6. On August 15, 2012 and August 30, 2012, Coventry Woods submitted revised DMRs to WVDEP personnel. The DMRs were originally submitted with incorrect parameter limits.

ORDER FOR COMPLIANCE

Now, therefore, in accordance with Chapter 22, Article 11, Section 1 et seq. of the West Virginia Code, it is hereby agreed between the parties, and ORDERED by the Director:

1. Coventry Woods shall immediately take all measures to initiate compliance with all terms and conditions of its WV/NPDES permit.
2. Within twenty (20) days of the effective date of this Order, Coventry Woods shall submit for approval a proposed plan of corrective action and schedule, outlining action items and

completion dates for how and when Coventry Woods will achieve compliance with all terms and conditions of its WV/NPDES permit. The plan of corrective action shall be submitted to:

**WVDEP Environmental Inspector Supervisor
SW Regional Environmental Enforcement Office
PO Box 662
Teays, WV 25569**

A copy of this plan shall be submitted to:

**Chief Inspector
Environmental Enforcement - Mail Code #031328
WVDEP
601 57th Street SE
Charleston, WV 25304**

Upon approval, the plan of corrective action and schedule shall be incorporated into and become part of this Order, as if fully set forth herein. Failure to submit an approvable plan of corrective action and schedule or failure to adhere to the approved schedule is a violation of this Order.

3. Because of Coventry Woods' permit violations, Coventry Woods shall be assessed a civil administrative penalty of nine thousand nine hundred fifty dollars (\$9,950) to be paid to the West Virginia Department of Environmental Protection for deposit in the Water Quality Management Fund in accordance with the following schedule:

Payment 1 in the amount of \$3316.66 due on or before November 1, 2012.

Payment 2 in the amount of \$3316.66 due on or before December 1, 2012.

Payment 3 in the amount of \$3316.68 due on or before January 1, 2013.

Payments made pursuant to this paragraph are not tax-deductible for purposes of State or federal law. Payment shall be mailed to:

**Chief Inspector
Environmental Enforcement - Mail Code #031328
WV-DEP
601 57th Street SE
Charleston, WV 25304**

OTHER PROVISIONS

- 1. Coventry Woods hereby waives its right to appeal this Order under the provisions of Chapter 22, Article 11, Section 21 of the Code of West Virginia. Under this Order, Coventry Woods agrees to take all actions required by the terms and conditions of this Order and consents to and will not contest the Director's jurisdiction regarding this Order. However, Coventry Woods does not admit to any factual and legal determinations made by the Director and reserves all rights and defenses available regarding liability or responsibility in any proceedings regarding Coventry Woods other than proceedings, administrative or civil, to enforce this Order.**
- 2. The Director reserves the right to take further action if compliance with the terms and conditions of this Order does not adequately address the violations noted herein and reserves all rights and defenses which he may have pursuant to any legal authority, as well as the right to raise, as a basis for supporting such legal authority or defenses, facts other than those contained in the Findings of Fact.**
- 3. If any event occurs which causes delay in the achievement of the requirements of this Order, Coventry Woods shall have the burden of proving that the delay was caused by circumstances beyond its reasonable control which could not have been overcome by due diligence (i.e., force majeure). Force majeure shall not include delays caused or contributed to by the lack of sufficient funding. Within three (3) working days after Coventry Woods becomes aware of such a delay, notification shall be provided to the Director/Chief Inspector and shall, within ten (10) working days of initial notification, submit a detailed written explanation of the anticipated length and cause of the delay, the measures taken and/or to be taken to prevent or minimize the delay, and a timetable by which Coventry Woods intends to implement these measures. If the Director agrees that the delay has been or will be caused by circumstances beyond the reasonable control of Coventry Woods (i.e., force majeure), the time for performance hereunder shall be extended for a period of time equal to the delay resulting from such circumstances. A force majeure amendment granted by the Director shall be considered a binding extension of this Order and of the requirements herein. The determination of the Director shall be final and not subject to appeal.**
- 4. Compliance with the terms and conditions of this Order shall not in any way be construed as relieving Coventry Woods of the obligation to comply with any applicable law, permit, other order, or any other requirement otherwise applicable. Violations of the terms and conditions of this Order may subject Coventry Woods to additional penalties and injunctive relief in accordance with the applicable law.**
- 5. The provisions of this Order are severable and should a court or board of competent jurisdiction declare any provisions to be invalid or unenforceable, all other provisions shall remain in full force and effect.**
- 6. This Order is binding on Coventry Woods, its successors and assigns.**

7. This Order shall terminate upon Coventry Woods' notification of full compliance with the "Order for Compliance" and verification of this notification by WVDEP.

Mark A. White

Coventry Woods Home Owners

9/10/2012

Date

Public Notice begin:

Date

Public Notice end:

Date

Scott G. Mandirola, Director
Division of Water and Waste Management

Date

RECEIVED

SEP 12 2012

ENVIRONMENTAL
ENFORCEMENT



04/30/2012 13:59

04/30/2012 13:59

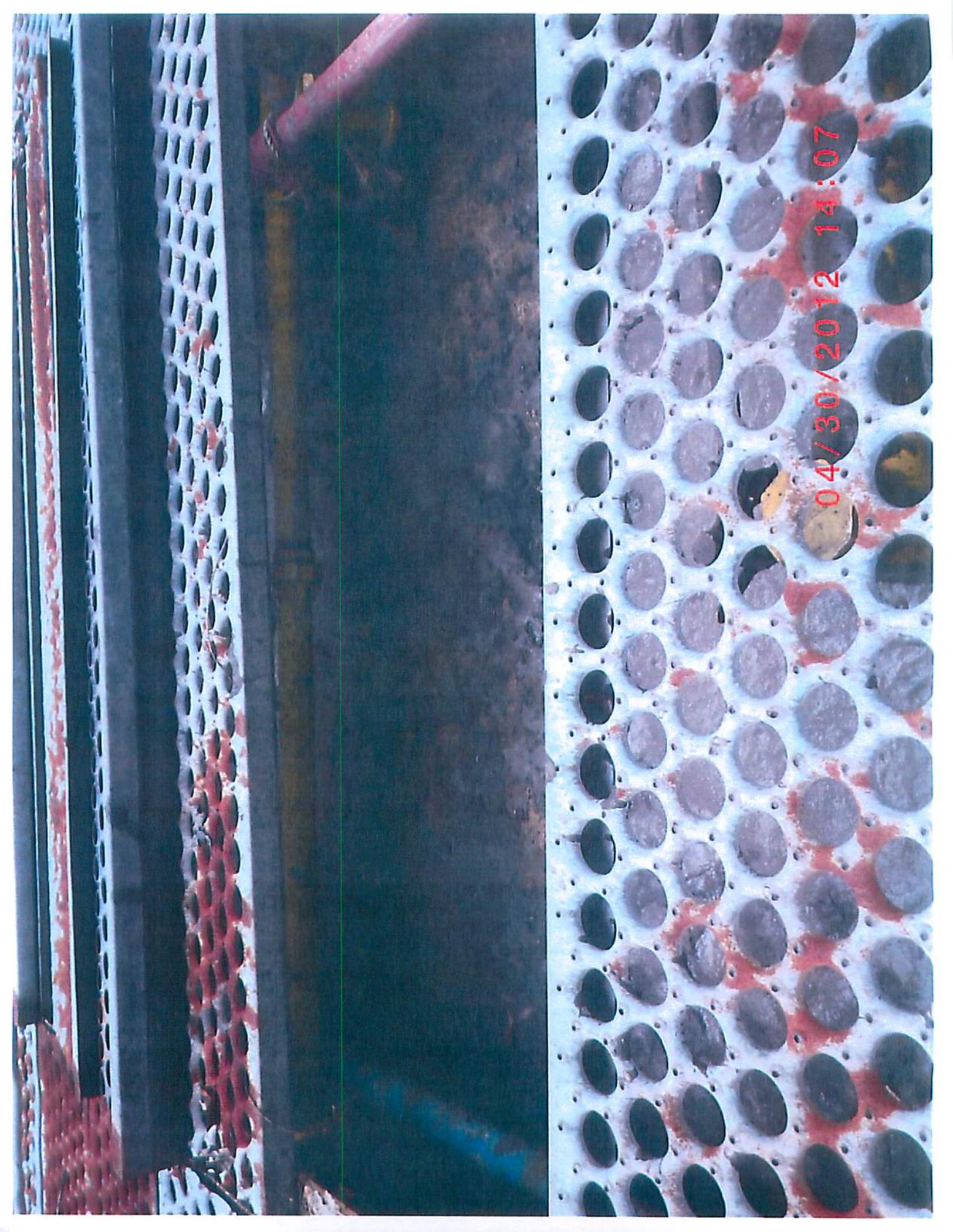


04/30/2012 14:04



04/30/2012 14:05





04/30/2012 14:07

04/30/2012 14:11



Table One:
Coventry Woods DMR Exceedance Summary

Outlet 001 DMR Exceedances - AVG. MONTHLY - 01-11 through 04-12						Degree of non-compliance		
Date	Parameter	Units	Permitted avg. monthly	Reported avg. monthly	% Exceedance	Min	Mod	Maj
3/11	BOD5	mg/L	10	14.8	48%	-	X	-
6/11	BOD5	mg/L	5	10.6	112%	-	X	-
12/11	BOD5	mg/L	10	11.8	18%	X	-	-
3/12	BOD5	mg/L	10	21	110%	-	X	-

Outlet 001 DMR Exceedances - MAX. DAILY - 01-11 through 04-12						Degree of non-compliance		
Date	Parameter	Units	Permitted max. daily	Reported max. daily	% Exceedance	Min	Mod	Maj
6/11	BOD5	mg/L	10	10.6	6%	X	-	-
3/12	BOD5	mg/L	20	21	5%	X	-	-

Outlet 001 Totals		Degree of non-compliance		
		Min	Mod	Maj
		3	3	0

Base Penalty Calculation

(pursuant to 47CSR1-6.1)

Responsible Party:

Coventry Woods

Receiving Stream:

Drayden Branch of Trace Fork

Treatment System Design Maximum Flow: 0.015 MGD

Treatment System Actual Average Flow: MGD (if known)

Enter FOF# and rate each finding as to Potential and Extent.

1)	Potential for Harm Factor	Factor Range	FOF#														
			2a	2b	3ai	3aii	3b										
a)	Amount of Pollutant Released	1 to 3	1	1	1	1	1										
b)	Toxicity of Pollutant	0 to 3	0	1	1	1	0										
c)	Sensitivity of the Environment	0 to 3	0	1	1	1	0										
d)	Length of Time	1 to 3	1	1	1	1	1										
e)	Actual Exposure and Effects thereon	0 to 3	0	1	1	1	0										
Average Potential for Harm Factor			0.4	1	1	1	0.4	No									
2)	Extent of Deviation Factor	Factor Range															
	Degree of Non-Compliance	1 to 3	3	2	1	2	3										

Potential for Harm Factors:

- 1)c - Sensitivity of the Environment Potentially Affected (0 for "dead" stream)
- 1)d - Length of Time of Violation
- 1)e - Actual Human/Environmental Exposure and Resulting Effects thereon

Examples/Guidance:

Note: Rate as 1 for Minor, 2 for Moderate and 3 for Major. Rate as 0 if it does not apply.

Minor = exceedance of permit limit by <=40% for Avg. Monthly or <=100% for Daily Max., exceed numeric WQ standard by <= 100%, or report doesn't contain some minor information.

Moderate = exceedance of permit limit by >= 41% and <= 300% for Avg. Monthly , >= 101% and <= 600% for Daily Max., exceed numeric WQ standard by >= 101% and <= of 600% or report doesn't fully address intended subject matter.

Major = exceedance of permit limit by >= 301% for Avg. Monthly, >= 601% for Daily Max., exceed numeric WQ standard by >= 601%, failure to submit a report, failure to obtain a permit, failure to report a spill, etc. Note that a facility in SNC should be rated as major for length of time and degree of non-compliance.

Narrative WQ standard violations - case-by-case.

Penalty Adjustment Factors

(pursuant to 47CSR1-6.2)

Penalty Adjustment Factor

6.2.b.1 - Degree of or absence of willfulness and/or negligence - 0% to 30% increase

6.2.b.4 - Previous compliance/noncompliance history - 0% to 100% increase - based upon review of last three (3) years - Warning = maximum of 5% each, N.O.V. = maximum of 10% each, previous Order = maximum of 25% each - Consistent DMR violations for <1 year = 10% maximum, for >1 year but <2 years = 20% maximum, for >2 years but <3 years = 30% maximum, for >3 years = 40 % maximum

6.2.b.6 - Economic benefits derived by the responsible party (increase to be determined)

6.2.b.7 - Public Interest (increase to be determined)

6.2.b.8 - Loss of enjoyment of the environment (increase to be determined)

6.2.b.9 - Staff investigative costs (increase to be determined)

6.2.b.10 - Other factors

Size of Violator: 0 - 50% decrease

NOTE: This factor is not available to discharges that are causing a water quality violation. This factor does not apply to a commercial or industrial facility that employees or is part of a corporation that employees more than 100 individuals.

Avg. Daily WW Discharge Flow (gpd)	% Reduction Factor
< 5,000	50
5,000 to 9,999	40
10,000 to 19,999	30
20,000 to 29,999	20
30,000 to 39,999	10
40,000 to 99,999	5
> 100,000	0

Additional Other factors to be determined for increases or decreases on a case-by-case basis.

Public Notice Costs (cost for newspaper advertisement)

6.2.b.2 - Good Faith - 10% decrease to 10% increase

6.2.b.3 - Cooperation with the Secretary - 0% to 10% decrease

6.2.b.5 - Ability to pay a civil penalty - 0% to 100% decrease

Base Penalty Adjustments

(pursuant to 47CSR1-6.2)

Penalty Adjustment Factor	% Increase	% Decrease	Base Penalty Adjustments
6.2.b.1 - Willfulness and/or negligence -			\$0
6.2.b.4 - Compliance/noncompliance history			\$0
6.2.b.6 - Economic benefits - (flat monetary increase)			\$0
6.2.b.7 - Public Interest - (flat monetary increase)			\$0
6.2.b.8 - Loss of enjoyment - (flat monetary increase)			\$0
6.2.b.9 - Investigative costs - (flat monetary increase)			\$0
6.2.b.10 - Other factors (size of violator)			\$0
6.2.b.10 - Additional Other Factors - Increase (flat monetary increase)			\$0
6.2.b.10 - Additional Other Factors - Decrease (flat monetary decrease)			\$0
Public Notice Costs (flat monetary increase)	\$30		\$30
6.2.b.2 - Good Faith - Increase			\$0
6.2.b.2 - Good Faith - Decrease		10	(\$1,240)
6.2.b.3 - Cooperation with the Secretary		10	(\$1,240)
6.2.b.5 - Ability to Pay			\$0
Penalty Adjustments			(\$2,450)
Penalty =			\$9,950

Estimated Economic Benefit Item	Estimated Benefit (\$)
Monitoring & Reporting	
Installation & Maintenance of Pollution Control Equipment	
O&M expenses and cost of equipment/materials needed for compliance	
Permit Application or Modification	
Competitive Advantage	
Estimated Economic Benefit	\$0
Comments:	