



west virginia department of environmental protection

Division of Water and Waste Management
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Charleston, WV 25304
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Earl Ray Tomblin, Governor
Randy C. Huffman, Cabinet Secretary
www.dep.wv.gov

**CONSENT ORDER
ISSUED UNDER THE
WATER POLLUTION CONTROL ACT
WEST VIRGINIA CODE, CHAPTER 22, ARTICLE 11**

TO: Sheetz, Inc.
Robert Franks
5700 Sixth Ave
Altoona, PA 16602

DATE: February 23, 2015

ORDER NO.: 8248

INTRODUCTION

This Consent Order is issued by the Director of the Division of Water and Waste Management (hereinafter "Director"), under the authority of West Virginia Code, Chapter 22, Article 11, Section 1 et seq. to Sheetz, Inc. (hereinafter "Sheetz").

FINDINGS OF FACT

In support of this Order, the Director hereby finds the following:

1. Sheetz is conducting land disturbance activity near Elkins, Randolph County, West Virginia. Sheetz was issued WV/NPDES Water Pollution Control Permit No. WV0115924, Registration No. WVR107158, on September 4, 2014.
2. On October 2, 2014, West Virginia Department of Environmental Protection (WVDEP) personnel conducted an inspection of the facility. During the inspection, violations of the following sections of WV Legislative Rules, WV State Code, and Sheetz's WV/NPDES permit were observed and documented:
 - a. Section G.4.c-Sheetz failed to modify its Storm Water Pollution Prevention Plan (SWPPP) when there was a change in the scope of operation which had the potential to adversely impact waters of the State. Specifically, Sheetz failed to modify its SWPPP to reflect additional waste acreage at the Newlon site.
 - b. 47CSR10 and 22-11-8-Sheetz failed to apply for the appropriate WV/NPDES permit for a site with land disturbance greater than three (3) acres. Specifically, Sheetz's excavation site measured 2.3 total acres, and the Newlon waste site measured 1.76 total acres. WVDEP personnel observed that there were no

erosion and sediment control devices in place at the Newlon waste site. Sheetz failed to adequately stabilize and repair or install silt fence along the creek.

As a result of the aforementioned violations, Notice of Violation (NOV) No. I-14-42-70-TPD was issued to Sheetz.

3. On December 4, 2014, WVDEP personnel conducted an inspection of the facility. During the inspection, violations of the following sections of WV Legislative Rule, WV State Code, and Sheetz's WV/NPDES permit were observed and documented:
 - a. Section G.4.c-Sheetz failed to modify its SWPPP when there was a change in the scope of operation which had the potential to adversely impact waters of the State. Specifically, Sheetz failed to modify its SWPPP to reflect additional waste acreage at both the aforementioned Newlon site and an additional waste area, the Morgan site, that had been started since the October 2, 2014 inspection.
 - b. 47CSR10 and 22-11-8- Sheetz failed to apply for the appropriate WV/NPDES permit for a site with land disturbance greater than three (3) acres. WVDEP personnel observed that Sheetz failed to provide adequate stabilization at the waste sites.

As a result of the aforementioned violations, NOV No. I-14-42-95-TPD was issued to Sheetz.

4. Subsequent to the December 4, 2014 inspection, WVDEP personnel determined that Sheetz was no longer utilizing the unpermitted Newlon and Morgan waste sites, but were wasting soil to the permitted Tanner site. Both the Newlon and Morgan waste sites were adequately mulched and stabilized.

ORDER FOR COMPLIANCE

Now, therefore, in accordance with Chapter 22, Article 11, Section 1 et seq. of the West Virginia Code, it is hereby agreed between the parties, and ORDERED by the Director:

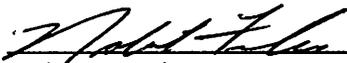
1. Sheetz shall immediately take all measures to initiate compliance with all terms and conditions of its WV/NPDES permit and pertinent laws and rules.
2. Because of Sheetz's West Virginia Code, Legislative Rule and permit violations, Sheetz shall be assessed a civil administrative penalty of eleven thousand eight hundred seventy dollars (\$11,870) to be paid to the West Virginia Department of Environmental Protection for deposit in the Water Quality Management Fund within thirty (30) days of the effective date of this Order. Payments made pursuant to this paragraph are not tax-deductible for purposes of State or federal law. **Payment shall include a reference to the Order No. and shall be mailed to:**

**Chief Inspector
Environmental Enforcement - Mail Code #031328
WV-DEP
601 57th Street SE
Charleston, WV 25304**

OTHER PROVISIONS

1. Sheetz hereby waives its right to appeal this Order under the provisions of Chapter 22, Article 11, Section 21 of the Code of West Virginia. Under this Order, Sheetz agrees to take all actions required by the terms and conditions of this Order and consents to and will not contest the Director's jurisdiction regarding this Order. However, Sheetz does not admit to any factual and legal determinations made by the Director and reserves all rights and defenses available regarding liability or responsibility in any proceedings regarding Sheetz other than proceedings, administrative or civil, to enforce this Order.
2. The Director reserves the right to take further action if compliance with the terms and conditions of this Order does not adequately address the violations noted herein and reserves all rights and defenses which he may have pursuant to any legal authority, as well as the right to raise, as a basis for supporting such legal authority or defenses, facts other than those contained in the Findings of Fact.
3. If any event occurs which causes delay in the achievement of the requirements of this Order, Sheetz shall have the burden of proving that the delay was caused by circumstances beyond its reasonable control which could not have been overcome by due diligence (i.e., force majeure). Force majeure shall not include delays caused or contributed to by the lack of sufficient funding. Within three (3) working days after Sheetz becomes aware of such a delay, notification shall be provided to the Director/Chief Inspector and Sheetz shall, within ten (10) working days of initial notification, submit a detailed written explanation of the anticipated length and cause of the delay, the measures taken and/or to be taken to prevent or minimize the delay, and a timetable by which Sheetz intends to implement these measures. If the Director agrees that the delay has been or will be caused by circumstances beyond the reasonable control of Sheetz (i.e., force majeure), the time for performance hereunder shall be extended for a period of time equal to the delay resulting from such circumstances. A force majeure amendment granted by the Director shall be considered a binding extension of this Order and of the requirements herein. The determination of the Director shall be final and not subject to appeal.
4. Compliance with the terms and conditions of this Order shall not in any way be construed as relieving Sheetz of the obligation to comply with any applicable law, permit, other order, or any other requirement otherwise applicable. Violations of the terms and conditions of this Order may subject Sheetz to additional penalties and injunctive relief in accordance with the applicable law.
5. The provisions of this Order are severable and should a court or board of competent jurisdiction declare any provisions to be invalid or unenforceable, all other provisions shall remain in full force and effect.
6. This Order is binding on Sheetz, its successors and assigns.

7. This Order shall terminate upon Sheetz's notification of full compliance with the "Order for Compliance" and verification of this notification by WVDEP.



Robert Franks
Sheetz, Inc.

3/9/15

Date

Public Notice begin:

Date

Public Notice end:

Date

Scott G. Mandirola, Director
Division of Water and Waste Management

Date

revised March 2013

RECEIVED

MAR 12 2015

**ENVIRONMENTAL
ENFORCEMENT**

Sheetz Waste Sites



10/2/14 - Newlon Site.

Sheetz Waste Sites



12/4/14 - Newlon Site.

Sheetz Waste Sites



12/5/14 – Morgan Site.

Base Penalty Calculation

(pursuant to 47CSR1-6.1)

Responsible Party: Sheetz, Inc. Receiving Stream: _____

Treatment System Design Maximum Flow: _____ MGD

Treatment System Actual Average Flow: _____ MGD (if known)

Enter FOF# and rate each finding as to Potential and Extent.

1)	Potential for Harm Factor	Factor Range	FOF#													
			2a	2b	3a	3b										
a)	Amount of Pollutant Released	1 to 3	1	1	1	1										
b)	Toxicity of Pollutant	0 to 3	0	1	0	1										
c)	Sensitivity of the Environment	0 to 3	0	1	0	1										
d)	Length of Time	1 to 3	1	1	2	2										
e)	Actual Exposure and Effects thereon	0 to 3	0	1	0	1										
Average Potential for Harm Factor			0.4	1	0.6	1.2	No									
2)	Extent of Deviation Factor	Factor Range														
	Degree of Non-Compliance	1 to 3	3	3	3	3										

Potential for Harm Factors:

- 1)c - Sensitivity of the Environment Potentially Affected (0 for "dead" stream)
- 1)d - Length of Time of Violation
- 1)e - Actual Human/Environmental Exposure and Resulting Effects thereon

Examples/Guidance:

Note: Rate as 1 for Minor, 2 for Moderate and 3 for Major. Rate as 0 if it does not apply.

Minor = exceedance of permit limit by <=40% for Avg. Monthly or <=100% for Daily Max., exceed numeric WQ standard by <= 100%, or report doesn't contain some minor information.

Moderate = exceedance of permit limit by >= 41% and <= 300% for Avg. Monthly , >= 101% and <= 600% for Daily Max., exceed numeric WQ standard by >= 101% and <= of 600% or report doesn't fully address intended subject matter.

Major = exceedance of permit limit by >= 301% for Avg. Monthly, >= 601% for Daily Max., exceed numeric WQ standard by >= 601%, failure to submit a report, failure to obtain a permit, failure to report a spill, etc. Note that a facility in SNC should be rated as major for length of time and degree of non-compliance.

Narrative WQ standard violations - case-by-case.

Penalty Adjustment Factors

(pursuant to 47CSR1-6.2)

Penalty Adjustment Factor

6.2.b.1 - Degree of or absence of willfulness and/or negligence - 0% to 30% increase

6.2.b.4 - Previous compliance/noncompliance history - 0% to 100% increase - based upon review of last three (3) years - Warning = maximum of 5% each, N.O.V. = maximum of 10% each, previous Order = maximum of 25% each - Consistent DMR violations for <1 year = 10% maximum, for >1 year but <2 years = 20% maximum, for >2 years but <3 years = 30% maximum, for >3 years = 40 % maximum

6.2.b.6 - Economic benefits derived by the responsible party (increase to be determined)

6.2.b.7 - Public Interest (increase to be determined)

6.2.b.8 - Loss of enjoyment of the environment (increase to be determined)

6.2.b.9 - Staff investigative costs (increase to be determined)

6.2.b.10 - Other factors

Size of Violator: 0 - 50% decrease

NOTE: This factor is not available to discharges that are causing a water quality violation. This factor does not apply to a commercial or industrial facility that employees or is part of a corporation that employees more than 100 individuals.

Avg. Daily WW Discharge Flow (gpd)	% Reduction Factor
< 5,000	50
5,000 to 9,999	40
10,000 to 19,999	30
20,000 to 29,999	20
30,000 to 39,999	10
40,000 to 99,999	5
> 100,000	0

Additional Other factors to be determined for increases or decreases on a case-by-case basis.

Public Notice Costs (cost for newspaper advertisement)

6.2.b.2 - Good Faith - 10% decrease to 10% increase

6.2.b.3 - Cooperation with the Secretary - 0% to 10% decrease

6.2.b.5 - Ability to pay a civil penalty - 0% to 100% decrease

Base Penalty Adjustments

(pursuant to 47CSR1-6.2)

Penalty Adjustment Factor	% Increase	% Decrease	Base Penalty Adjustments
6.2.b.1 - Willfulness and/or negligence -	10		\$970
6.2.b.4 - Compliance/noncompliance history			\$0
6.2.b.6 - Economic benefits - (flat monetary increase)	\$1,170		\$1,170
6.2.b.7 - Public Interest - (flat monetary increase)			\$0
6.2.b.8 - Loss of enjoyment - (flat monetary increase)			\$0
6.2.b.9 - Investigative costs - (flat monetary increase)			\$0
6.2.b.10 - Other factors (size of violator)			\$0
6.2.b.10 - Additional Other Factors - Increase (flat monetary increase)			\$0
6.2.b.10 - Additional Other Factors - Decrease (flat monetary decrease)			\$0
Public Notice Costs (flat monetary increase)	\$30		\$30
6.2.b.2 - Good Faith - Increase			\$0
6.2.b.2 - Good Faith - Decrease			\$0
6.2.b.3 - Cooperation with the Secretary			\$0
6.2.b.5 - Ability to Pay			\$0
Penalty Adjustments			\$2,170
Penalty =			\$11,870

Estimated Economic Benefit Item	Estimated Benefit (\$)
Monitoring & Reporting	
Installation & Maintenance of Pollution Control Equipment	
O&M expenses and cost of equipment/materials needed for compliance	
Permit Application or Modification	\$1,170
Competitive Advantage	
Estimated Economic Benefit	\$1,170
Comments: Avoided cost of WV/NPDES permit application fee.	